

Message Text

UNCLASSIFIED

PAGE 01 TAIPEI 03135 01 OF 04 170141Z

70

ACTION SCA-01

INFO OCT-01 EA-09 ISO-00 PPTE-00 VO-03 SCSE-00 /014 W

----- 043919

R 170045Z MAY 76

FM AMEMBASSY TAIPEI

TO SECSTATE WASHDC 9493

UNCLAS SECTION 1 OF 4 TAIPEI 3135

FOR SCA; SCS; VO; PPT; EA/ROC

E.O. 11652: N/A

TAGS: CGEN

SUBJECT: CONSULAR PACKAGE - FY 1978

REF: STATE 096907; STATE 114092

SUMMARY -- AMEMBASSY TAIPEI SUBMITS ITS CONSULAR PACKAGE FOR FY 78. TO MEET INCREASING WORKLOADS AND TO IMPROVE QUALITY FURTHER, IT IS ESTIMATED (AND WE BELIEVE DOCUMENTED) THAT THE POST NEEDS TWO (2) AMERICAN POSITIONS IN FY 77 BUT NO INCREASE IN FY 78. IN ADDITION TWO (2) FSL POSITIONS WILL BE REQUIRED IN FY 77 AND ONE (1) FSL POSITION REQUIRED IN FY 78. SPECIFIC LOCAL DEVELOPMENTS, INCLUDING ECONOMIC CHANGES, ARE CITED TO JUSTIFY THESE REQUESTS.

IF ALL PERSONNEL NEEDS CANNOT BE MET AS REQUESTED, PRIORITIES IN ALLOTMENT OF POSITIONS ARE DISCUSSED ON PAGES 11-13 OF THIS REPORT. END SUMMARY.

SCHEDULE I - IMMIGRANT VISAS

BUREAU - EA

COUNTRY AND POST - REPUBLIC OF CHINA (TAIPEI)

FY-1975	FY-1976	FY-1977	FY-1978
---------	---------	---------	---------

ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE
--------	----------	----------	----------

10/1/74	10/1/75	10/1/76	10/1/77
---------	---------	---------	---------

TO	TO	TO	TO
----	----	----	----

9/30/75	9/30/76	9/30/77	9/30/78
---------	---------	---------	---------

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 TAIPEI 03135 01 OF 04 170141Z

1. IV'S ISSUED	5,572	7,000	7,600	8,000
2. IV'S REFUSED	2,599	2,000	2,200	2,000
3. TOTAL IV CASES	8,171	9,000	9,800	10,000

MAN-HOURS UTILIZED:

AMERICAN:

4. FULL TIME	4,347#	5,800	6,300	6,800
5. TEMPORARY	171	---	---	---
DETAIL				
6. PIT	97	---	---	---
7. SUB-TOTAL AMERICAN				
MAN-HOURS	4,615	5,800	6,300	6,800

LOCAL:

8. FULL TIME	12,107##	15,300	17,000	18,700
PERMANENT				
9. TEMPORARY	---	---	---	---
DETAIL				
10. PIT	3,282	---	---	---
11. SUB-TOTAL LOCAL				
MAN-HOURS	15,389	15,300	17,000	18,700
12. TOTAL IV				
MAN-HOURS	20,004	21,100	23,300	25,500

INCLUDES 1,400 MAN-HOURS BY AMERICAN OFFICER WHO SUPER-VISES INVESTIGATION SUB-UNIT. SEE SCHEDULE VII

INCLUDES 1,917 MAN-HOURS BY FSL INVESTIGATORS - SEE SCHEDULE VII

PERCENT OF TOTAL NIV CASES REQUIRING:

18. USE OF INTERPRETER - 95 PERCENT. THIS POSITION IS NOT DESIGNATED AS A CHINESE LANGUAGE POSITION AND THE INCUMBENT DOES NOT SPEAK CHINESE.

19. PARAKEET OR BOULDER - 1 PERCENT.

20. THIRD COUNTRY CHECK - 10 PERCENT.

UNCLASSIFIED

UNCLASSIFIED

PAGE 03 TAIPEI 03135 01 OF 04 170141Z

SCHEDULE II - NON-IMMIGRANT VISAS

BUREAU - EA

COUNTRY AND POST - REPUBLIC OF CHINA (TAIPEI)

FY-1975	FY-1976	FY-1977	FY-1978
ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE
10/1/74	10/1/75	10/1/76	10/1/77
TO	TO	TO	TO

9/30/75 9/30/76 9/30/77 9/30/78

21. NIV'S ISSUED	17,176	20,000	25,000	28,000
22. NIV'S REFUSED	4,289	5,000	6,000	7,000
23. TOTAL NIV CASES	21,465	25,000	31,000	35,000

MAN-HOURS UTILIZED:

AMERICAN:

24. FULL TIME	4,178	4,550	6,800	7,000
PERMANENT				
25. TEMPORARY	---	---	---	---
DETAIL				
26. PIT	609	450	---	---
27. SUB-TOTAL AMERICAN				
MAN-HOURS	4,787	5,000	6,800	7,000

LOCAL:

28. FULL TIME	7,496#	8,500	10,200	12,000
PERMANENT				
29. TEMPORARY	---	---	---	---
DETAIL				
30. PIT	901	---	---	---
31. SUB-TOTAL LOCAL				
MAN-HOURS	8,397	8,500	10,200	12,000
32. TOTAL NIV				
MAN-HOURS	13,184	13,500	17,000	19,000

INCLUDES 1,612 MAN-HOURS BY FSL INVESTIGATORS - SEE SCHEDULE VII.

37. NIV FEES COLLECTED - \$350.

UNCLASSIFIED

UNCLASSIFIED

PAGE 04 TAIPEI 03135 01 OF 04 170141Z

38. BORDER C. CARDS FY-75 - 0.

39. CREW LIST VISAS FY-75 - 45.

40. NAMES ON CL VISAS FY-75 - 35.

PERCENT OF TOTAL NIV CASES REQUIRING:

41. INTERVIEWS - 75 PERCENT.

42. USE OF INTERPRETER - 15 PERCENT (LANGUAGE DESIGNATED POSITION).

43. PARAKEET OR BOULDER - 1 PERCENT.

44. THIRD COUNTRY CHECK - 1 PERCENT.

UNCLASSIFIED

NNN

UNCLASSIFIED

PAGE 01 TAIPEI 03135 02 OF 04 170151Z

70

ACTION SCA-01

INFO OCT-01 EA-09 ISO-00 PPTE-00 VO-03 SCSE-00 /014 W

----- 043935

R 170045Z MAY 76

FM AMEMBASSY TAIPEI

TO SECSTATE WASHDC 9494

UNCLAS SECTION 2 OF 4 TAIPEI 3135

FOR SCA; SCS; VO; PPT; EA/ROC

SCHEDULE III - SPECIAL CONSULAR SERVICES:

BUREAU - EA

COUNTRY AND POST - REPUBLIC OF CHINA (TAIPEI)

	FY-1975	FY-1976	FY-1977	FY-1978
	ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE
	10/1/74	10/1/75	10/1/76	10/1/77
	TO	TO	TO	TO
	9/30/75	9/30/76	9/30/77	9/30/78

46. AMERICAN	20	22	24	26
--------------	----	----	----	----

CITIZEN DEATHS

47. ESTATE/	33	40	40	41
-------------	----	----	----	----

PROPERTY CLAIMS

48. NOTARIALS	8,858	10,500	12,000	14,000
---------------	-------	--------	--------	--------

49. WELFARE/	116	140	150	160
--------------	-----	-----	-----	-----

WHEREABOUTS

50. ARRESTS	4	5	6	6
-------------	---	---	---	---

51. SEAMEN AND	146	200	200	200
----------------	-----	-----	-----	-----

SHIPPING

52. OTHER AGENCY	290	550	600	650
------------------	-----	-----	-----	-----

SERVICES

53. TOTAL SCS	9,467	11,457	13,020	15,083
---------------	-------	--------	--------	--------

CASES

MAN-HOURS UTILIZED:

AMERICAN:

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 TAIPEI 03135 02 OF 04 170151Z

54. FULL TIME	1,418#	1,600	1,900	2,200
PERMANENT				
55. TEMPORARY	---	---	---	---
DETAIL				
56. PIT	---	---	---	---
57. SUB-TOTAL AMERICAN				
MAN-HOURS	1,418#	1,600	1,900	2,200

LOCAL:

58. FULL TIME	1,780	2,800	3,100	3,400
PERMANENT				
59. TEMPORARY	120	---	---	---
DETAIL				
60. PIT	488	---	---	---
61. SUB-TOTAL LOCAL				
MAN-HOURS	2,388	2,800	3,100	3,400
62. TOTAL SCS	3,806#	4,400	5,000	5,600
MAN-HOURS				
68. TREASURY CHECKS FY-75 - 3,133.				

THIS MAN-HOUR FIGURE INCLUDES ABOUT 400 HOURS VOLUNTARY UNREPORTED OVERTIME BY FORMER INCUMBENT. THE PRESENT INCUMBENT PUTS IN EIGHT HOURS OF VOLUNTARY OVERTIME PER WEEK WHICH WILL BE REPORTED IN THE FUTURE.

SCHEDULE IV - CITIZENSHIP AND PASSPORT SERVICES:
 BUREAU - EA
 COUNTRY AND POST - REPUBLIC OF CHINA (TAIPEI)

FY-1975	FY-1976	FY-1977	FY-1978
ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE
10/1/74	10/1/75	10/1/76	10/1/77
TO	TO	TO	TO
9/30/75	9/30/76	9/30/77	9/30/78

69. PPT APPLICA- ST	1,829	1,900	1,950	1,950
TIONS EXECUTED				
70. PPT APPLICA-	127	130	150	150
TIONS EXAMINED				
UNCLASSIFIED				

UNCLASSIFIED

PAGE 03 TAIPEI 03135 02 OF 04 170151Z

71. FEE PASSPORTS	1,384	1,400	1,500	1,500
ISSUED				
72. NO-FEE PPT'S	318	300	350	350
ISSUED				
73. PPT'S AMENDED	201	200	200	200

OR EXTENDED

74. NEW REGISTRATION APPLICATIONS	1,271	1,300	1,350	1,400
75. REPORTS OF BIRTHS	385	400	400	400
76. WITNESS TO MARRIAGE	43	40	40	40
77. WAIVER OF PASSPORTS	22	30	25	25
78. SUB-TOTAL PPT CASES	5,580	5,700	5,965	6,015
79. IDENTITY CARDS ISSUED	2	2	2	2
80. TOTAL PPT CASES	5,582	5,702	5,967	6,017

MAN-HOURS UTILIZED:

AMERICAN:

81. FULL TIME PERMANENT	670	700	700	750
82. TEMPORARY DETAIL	---	---	---	---
83. PIT	---	---	---	---
84. SUB-TOTAL AMERICAN MAN-HOURS	670	700	700	750

LOCAL:

85. FULL TIME PERMANENT	2,188	3,000	3,500	3,700
86. TEMPORARY DETAIL	243	---	---	---
87. PIT	611	---	---	---
88. SUB-TOTAL LOCAL MAN-HOURS	3,042	3,000	3,500	3,700

UNCLASSIFIED

UNCLASSIFIED

PAGE 04 TAIPEI 03135 02 OF 04 170151Z

89. TOTAL PPT

MAN-HOURS	3,712	3,700	4,200	4,450
-----------	-------	-------	-------	-------

95. AMERICANS REGISTERED (3/31/76) - 5,000

AMERICAN CITIZEN RESIDENT:

96. OFFICIAL - 3,742. (THIS DOES NOT INCLUDE APPROX. 2,500 ACTIVE DUTY MILITARY BUT DOES INCLUDE THEIR DEPENDENTS IN ROC).

97. NON-OFFICIALS - 4,500.

SCHEDULE V - CONDITIONS AND JUSTIFICATIONS:

BUREAU - EA
COUNTRY AND POST - REPUBLIC OF CHINA (TAIPEI)

UNCLASSIFIED

NNN

UNCLASSIFIED

PAGE 01 TAIPEI 03135 03 OF 04 170223Z

70
ACTION SCA-01

INFO OCT-01 EA-09 ISO-00 PPTE-00 VO-03 SCSE-00 /014 W
----- 044018

R 170045Z MAY 76
FM AMEMBASSY TAIPEI
TO SECSTATE WASHDC 9495

UNCLAS SECTION 3 OF 4 TAIPEI 3135

FOR: SCA; SCS; VO; PPT; EA/ROC

FY-1975

HOURS GAINED - AMERICAN LOCAL

OVERTIME - 700 719
(ALL UNCOMPENSATED AND (COMPENSATED)
ONLY 177 HOURS REPORTED)

HOURS LOST - AMERICAN LOCAL

DETAILS OUT 0 0
STAFFING GAPS 200# 360##
PROLONGED LEAVE 0 0

AMERICAN SECRETARY POSITION VACANT FOR FIVE WEEKS.

FSL POSITION VACANT FOR NINE WEEKS.

SCHEDULE VI - POSITIONS:
BUREAU - EA
COUNTRY AND POST - REPUBLIC OF CHINA (TAIPEI)

AMERICANS: VISAS SCS PPT GENERAL TOTAL

105. AUTHORIZED 6/30/75 3 - - 3 6
106. AUTHORIZED 3/31/76 4 - - 4 8

107. FILLED 3/31/76 3 - - 4 7

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 TAIPEI 03135 03 OF 04 170223Z

INCREASE

108. REQUIRED FY-1977 2 - - - 10 (PLUS 2)

109. REQUIRED FY-1978 - - - - 10 (NO
INCREASE)

LOCALS: VISAS SCS PPT GENERAL TOTAL

105. AUTHORIZED 6/30/75 10 1 1 4 16

106. AUTHORIZED 3/31/76 11 1 1 4 17

107. FILLED 3/31/76 9 1 1 4 15

INCREASE

108. REQUIRED FY-1977 2 - - - 19 (PLUS 2)

109. REQUIRED FY-1978 1 - - - 20 (PLUS 1)

COMMENT:

A. IMMIGRANT VISAS - THE NUMBER OF IV'S ISSUED HAS SHOWN A LARGER INCREASE IN FY-76 THAN PREDICTED. ON THE BASIS OF FIRST HALF FIGURES, IT IS ALMOST CERTAIN THAT 7,000 IV'S WILL BE ISSUED IN FY-76 WHICH IS 1,000 MORE THAN WE PREDICTED JUST ONE YEAR AGO. WE EXPECT CONTINUED GROWTH IN THE NUMBER OF IV CASES PROCESSED IN TAIPEI.

ALTHOUGH THE PRESENT ESTIMATE IS BASED ON OUR CURRENT SITUATION, IT SHOULD BE POINTED OUT THAT PROPOSED CHANGES IN THE U.S. IMMIGRATION AND NATIONALITY ACT (INA), IF ENACTED, WOULD GREATLY INCREASE THE NUMBER OF IV'S PROCESS IN TAIPEI. WE ARE PARTICULARLY THINKING OF RESTRICTIONS ON SECTION 245 ADJUSTMENTS OF STATUS IN THE USA AND OF THE RESULTS FROM GIVING THE PARENTS OF PERMANENT RESIDENTS PREFERENCE STATUS.

B. NONIMMIGRANT VISAS - FROM 1968 TO THE PRESENT, THERE HAS BEEN SUBSTANTIAL SUSTAINED ECONOMIC GROWTH IN THE REPUBLIC OF CHINA. THE GNP GREW FROM \$4.5 BILLION IN CY-68 TO \$14.4 BILLION IN CY-75 WHILE PER CAPITA INCOME (WHICH IS WELL DISTRIBUTED) ROSE FROM \$257 IN CY-68 TO OVER \$700 IN CY-75. TOTAL US-ROC TRADE (EXPORTS AND IMPORTS) HAS GONE FROM \$517 MILLION IN CY-68 TO \$3,472 MILLION IN CY-75. ACCOMPANYING
UNCLASSIFIED

UNCLASSIFIED

PAGE 03 TAIPEI 03135 03 OF 04 170223Z

THIS GENERAL PROSPERITY, THE GROC HAS LIBERALIZED ITS POLICIES ON THE ISSUANCE OF EXIT VISAS AND PASSPORTS. THE RESULT HAS BEEN A SIGNIFICANT AND SUSTAINED INCREASE IN TAIPEI'S NIV CASELOAD. THIS INCREASED DEMAND FOR NIV'S IS EXPECTED TO CONTINUE AND ACCELERATE. FOR EXAMPLE, TOURISM AND BUSINESS TRAVEL INCREASED IN APRIL AND MAY 1976 MORE THAN 50 PERCENT OVER THE SAME PERIOD ONE YEAR AGO. THIS IS ONLY IN PART DUE TO THE BICENTENNIAL.

IN FY-77 WE EXPECT A 25 PERCENT INCREASE IN NIV APPLICATIONS. IN MARCH 1976, THE GROC MINISTRY OF EDUCATION (MOE) LIBERALIZED THEIR POLICIES AND PROCEDURES IN GRANTING ROC STUDENTS PERMISSION TO STUDY ABROAD. WHILE THE EFFECT OF THESE MORE LIBERAL POLICIES WILL BE FELT THIS SUMMER, THE FULL EFFECT WILL PROBABLY COME IN THE SUMMER OF 1977 WHEN WE EXPECT STUDENT VISA APPLICATIONS TO GO FROM THE CURRENT LEVEL OF ABOUT 2,500 TO 5,000 OR EVEN MORE.

THE UNAVAILABILITY OF CHINESE NON-PREF IV NUMBERS HAS NOT RESULTED IN A DECREASE IN IV APPLICATIONS PROCESSED IN TAIPEI BUT HAS INCREASED PRESSURE ON THE NIV UNIT. WE NOTE AN INCREASE IN E-1 AND E-2 (TREATY TRADER AND TREATY INVESTOR) APPLICATIONS. THESE E-1/E-2 APPLICATIONS REQUIRE CONSIDERABLE AMERICAN OFFICER'S TIME TO ADJUDICATE AND OFTEN REQUIRE AN OUTSIDE INVESTIGATION. AS THE PUBLIC BECOMES MORE AWARE OF THE E-1/E-2 ROUTE, THERE PROBABLY WILL BE A SUBSTANTIAL INCREASE IN THESE CASES ALONE.

OUR PROJECTED 25 PERCENT NIV INCREASE IN FY-77 COULD WELL BE AN UNDERESTIMATE.

C. PASSPORT, CITIZENSHIP, AND SPECIAL CONSULAR SERVICES - AS PREDICTED IN THE 1975 CONSULAR PACKAGE, PASSPORT AND CITIZENSHIP SERVICES HAVE LEVELED OFF AND THERE HAS BEEN A SMALL INCREASE IN WELFARE AND WHEREABOUTS WORK. THE NUMBER OF NOTARIAL SERVICES PERFORMED GREW EVEN FASTER THAN ANTICIPATED. WE PREDICTED 8,057 NOTARIALS FOR FY-75 AND THE ACTUAL FIGURE WAS 8,858; FY-76 WILL EXCEED 10,000. THE WORKLOAD CREATED BY BRITISH INTERESTS AND ADJUDICATION OF USINS PETITIONS HAS MORE THAN DOUBLED OVER THE PAST TWO YEARS.

UNCLASSIFIED

UNCLASSIFIED

PAGE 04 TAIPEI 03135 03 OF 04 170223Z

D. JUSTIFICATION FOR POSITIONS REQUESTED -

IN THE 1975 CONSULAR PACKAGE REPORT, TWO AMERICAN OFFICER POSITIONS WERE REQUESTED FOR FY-76. THE DEPARTMENT AUTHORIZED ONLY ONE POSITION FOR FY-76, AND THIS POSITION WILL NOT BE FILLED UNTIL JUNE 1976. UNTIL RECENTLY, THE REMAINING "GENERAL"

AMERICAN POSITIONS HAVE BEEN ABLE TO ASSIST THE AMERICAN CITIZEN SERVICES OFFICER DURING NON-PEAK PERIODS. HOWEVER, INCREASES IN BOTH VISAS AND SCS (BOTH SIDES OF THE HOUSE HAVE MORE WORK) HAVE RESULTED IN THE PAST TWO SCS OFFICERS (IN SUCCESSION) PUTTING IN CONSIDERABLE "VOLUNTARY OVERTIME." AT PRESENT, THE CONSULAR SECTION IS OPERATING AT FULL CAPACITY. THE ARRIVAL OF THE NEW OFFICER, A PLANNED OVERLAP THIS SUMMER, AND AUTHORIZATION TO HIRE A PIT AMERICAN SECRETARY AND SOME PART-TIME AMERICAN STUDENTS WILL ENABLE US TO COPE WITH OUR EXPECTED 1976 SUMMER RUSH, BUT THE CRITICAL YEAR WILL BE 1977 WITH INCREASES EXPECTED IN ALL AREAS. AN INCREASE OF TWO OFFICER POSITIONS IN FY-77 WILL ENABLE US TO DEAL WITH OUR EXPECTED INCREASES IN WORKLOAD, TO MAINTAIN AND HOPEFULLY TO IMPROVE THE QUALITY OF THE CONSULAR SERVICES PROVIDED, AND TO GO ON TO FY-78 WITHOUT ANY ADDITIONAL REQUESTS FOR AMERICAN OFFICER POSITIONS.

IN TERMS OF FSL NEEDS, FY-77 WILL ALSO BE CRITICAL IF WE ARE TO MEET THE DEMAND FOR SERVICES AND MAINTAIN OUR QUALITY. THE PROJECTED WORKLOAD INCREASES AND ACCOMPANYING MANHOUR NEEDS, WE BELIEVE, UPPORT OUR REQUEST FOR TWO FSL POSITIONS IN FY-77 AND ONE ADDITIONAL FSL POSITION IN FY-78.

UNCLASSIFIED

NNN

UNCLASSIFIED

PAGE 01 TAIPEI 03135 04 OF 04 170317Z

70

ACTION SCA-01

INFO OCT-01 EA-09 ISO-00 PPTE-00 VO-03 SCSE-00 /014 W

----- 044167

R 170045Z MAY 76

FM AMEMBASSY TAIPEI

TO SECSTATE WASHDC 9496

UNCLAS SECTION 4 OF 4 TAIPEI 3135

FOR SCA; SCS; VO; PPT; EA/ROC

THE PREDICTIONS MADE IN CONSULAR PACKAGE REPORTS IN THE RECENT PAST FROM TAIPEI CONCERNING PROJECTED INCREASES IN WORKLOAD HAVE BEEN VERY CLOSE TO THE MARK WITH MINOR EXCEPTIONS. WE HAVE NO DOUBT THAT THE ESTIMATES FOR FY-76, FY-77, AND FY-78 (SHOWING SUBSTANTIAL INCREASES) WILL BE FULLY REALIZED. AT BEST WE COULD GET ALONG WITH ONE ADDITIONAL AMERICAN AND TWO

FSL POSITIONS IN FY-77, DEFERRING THE SECOND AMERICAN POSITION UNTIL FY-78. HOWEVER, OUR BEST JUDGMENT IS THAT THE TWO AMERICAN POSITIONS SHOULD BE ALLOTTED IN FY-77.

WITHOUT DOUBT THE MOST CRITICAL NEED IS FOR THE TWO FSL POSITIONS IN FY-77. IT WOULD DO LITTLE GOOD TO INCREASE AMERICAN STAFF UNLESS THE FSL POSITIONS WERE ALSO INCREASED TO MEET THE EXPECTED DEMAND FOR SERVICES. END COMMENT.

SCHEDULE VII - FEDERAL BENEFITS, FRAUD, ETC.:
BUREAU - EA
COUNTRY AND POST - REPUBLIC OF CHINA (TAIPEI)

A. FEDERAL BENEFITS ACTIVITY:

NUMBER OF SSA REIMBURSED:

AMERICAN - 0 LOCAL - 0

HOURS WORKED BY OCCUPANTS OF THESE POSITIONS ON WORK OTHER THAN FEDERAL BENEFITS:

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 TAIPEI 03135 04 OF 04 170317Z

AMERICAN - 0 LOCAL - 0

HOURS WORKED BY REGULAR (NON-REIMBURSED) CONSULAR EMPLOYEES OF FEDERAL BENEFITS:

AMERICAN - 105 LOCAL - 210

ESTIMATED INCREASE OVER FIVE YEARS AGO - 50 PERCENT.

ESTIMATED INCREASE DURING NEXT FIVE YEARS - 50 PERCENT.

B. FRAUD INVESTIGATIONS: (ARE DONE BY CONSULAR SECTION SPECIAL FRAUD UNIT CONSISTING OF ONE FULL TIME AMERICAN OFFICER (CHINESE LANGUAGE DESIGNATED) AND THREE FSL'S).

IF DONE BY CONSULAR UNIT - MANHOURS FOR:

AMERICAN - 1,400 LOCAL - 3,512

VISA APPLICATIONS - 2,464 RATE OF INCREASE/DECREASE - SEE
BELOW

PPT APPLICATIONS - 0 RATE OF INCREASE/DECREASE - 0

DONE FOR INS - 2,464 RATE OF INCREASE/DECREASE - SEE
BELOW

AT THE BEGINNING OF FY-75, THE FRAUD UNIT CONSISTED OF ONLY ONE AMERICAN OFFICER AND ONE FSL. A SECOND FSL CAME ON BOARD IN MARCH 1975 AND THE THIRD FSL IN JUNE 1975. DURING 1975, TOP PRIORITY WAS GIVEN TO REDUCING NIV FRAUD TO A MANAGEABLE LEVEL. BEGINNING IN AUGUST OF 1975, PRIORITY WAS SHIFTED TO A PENDING BACKLOG OF ABOUT 367 IV INVESTIGATIONS (PRIMARILY INS CASES) AND BY APRIL 1976, THIS BACKLOG HAD BEEN REDUCED TO 78.

WE CANNOT GIVE FIGURES ON THE INCREASE/DECREASE IN REQUESTS FOR INVESTIGATIONS IN FY-75 EXCEPT TO STATE WE HAD MORE REQUESTS COMING IN THAN COMPLETED INVESTIGATIONS GOING OUT. A BONA-FIDE IV CASE CAN BE RAPIDLY PROCESSED WHEREAS PROVING A COMPLEX IV FRAUD OFTEN TAKES MANY MAN HOURS. ABOUT 85 PER-

UNCLASSIFIED

PAGE 03 TAIPEI 03135 04 OF 04 170317Z

CENT OF TAIPEI'S COMPLETED IV INVESTIGATIONS REVEAL FRAUD (CHINESE SPECIALTY COOKS PRIMARILY).

OUR STATEMENT IN THE 1975 CONSULAR PACKAGE THAT WE EVENTUALLY HOPED TO REDUCE THE FRAUD UNIT TO ONE AMERICAN OFFICER AND ONE FSL HAS BEEN DISPROVEN BY OUR EXPERIENCE OVER THE PAST YEAR. THE CURRENT UNAVAILABILITY OF NON-PREF CHINESE IV NUMBERS HAS INCREASED PRESSURE ON THE NIV SECTION AND WE MUST NOW SHIFT RESOURCES BACK TO NIV INVESTIGATIONS IN ORDER TO PREVENT A RECURRENCE OF FRAUD IN THAT AREA. THE GROWTH IN OVERALL VISA ISSUANCE WILL CERTAINLY KEEP THE INVESTIGATIONS UNIT BUSY AT ITS PRESENT STAFFING LEVEL FOR THE FORESEEABLE FUTURE.

C. MISSION INTEREST CASES - DOES POST HAVE FORMAL REFERRAL SYSTEM: NO.

NO - HOW ARE MISSION INTEREST CASES USUALLY HANDLED: THEY ARE REFERRED TO THE CHIEF OF THE CONSULAR SECTION.

D. NUMBER OF AMERICAN CITIZENS IN JAIL - 3 (DOES NOT INCLUDE 6 U.S. MILITARY).

AS OF 3/31/76 - RATE OF INCREASE OR DECREASE: PLUS 2.

(A) IS EMBASSY NOTIFIED IMMEDIATELY WHEN U.S. CITIZENS ARRESTED? YES, WE ARE PROMPTLY NOTIFIED BY CHINESE AUTHORITIES.

(B) DESCRIBE ANY PROTECTION PROBLEMS: PHYSICAL ABUSE OF U.S. CITIZENS BY CHINESE AUTHORITIES HAS NOT BEEN A PROBLEM. CHINESE LAWYERS ARE RELIABLE BUT THE CHINESE CIVIL CODE LEGAL SYSTEM IS COMPLEX AND SLOW. SENTENCES, PARTICULARLY IN SOFT

DRUG CASES, ARE SEVERE BY U.S. STANDARDS BUT THE SENTENCES
GIVEN CHINESE CITIZENS IN SIMILAR CASES ARE MUCH MORE SEVER.
WE NOTE THAT THE COURTS OFTEN TAKE NOTE OF THE FACT THAT U.S.
CITIZENS ARE UNFAMILIAR WITH CHINESE LAW AND ACCORDINGLY HAND
DOWN LESSER SENTENCES. THE AMERICAN PRISONERS ARE INCARCERATED
IN A MODERN, SANITARY FACILITY, OUTSIDE TAIPEI. WHILE THE
LANGUAGE, CULTURE, AND FOOD CAUSE PROBLEMS FOR SOME PRISONERS,
ALL CONSULAR OFFICERS HERE AGREE THAT CHINA HAS THE BEST
UNCLASSIFIED

UNCLASSIFIED

PAGE 04 TAIPEI 03135 04 OF 04 170317Z

PRISON FACILITY THEY HAVE SEEN, PARTICULARLY COMPARED WITH
OTHER COUNTRIES INCLUDING THE USA.

(C) DESCRIBE POST'S PROTECTION PROGRAM, INCLUDING VISITATION
AND MAN-HOURS USED, IN ARREST CASES: EACH ARREST CASE TAKES
ABOUT 30 MAN-HOURS OF INITIAL PROCESSING WHICH INCLUDES REPORT-
ING, VISITS TO TEMPORARY DETENTION FACILITIES, ATTENDANCE
AT COURT HEARINGS, ETC. IT TAKES ABOUT A FOUR-HOUR ROUND
TRIP TO VISIT THE PRISON FROM TAIPEI. PRISONERS ARE REGULARLY
VISITED BY U.S. MISSIONARIES AND U.S. MILITARY OFFICERS, IN
ADDITION TO VISITS BY CONSULAR OFFICERS.
UNGER

UNCLASSIFIED

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 17 MAY 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Authority: n/a
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976TAIPEI03135
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D760189-1058
From: TAIPEI
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760544/aaaabmdo.tel
Line Count: 681
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SCA
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 13
Previous Channel Indicators: n/a
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: 76 STATE 96907, 76 STATE 114092
Review Action: RELEASED, APPROVED
Review Authority: CollinP0
Review Comment: n/a
Review Content Flags:
Review Date: 06 JUL 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <06 JUL 2004 by mendozsm>; APPROVED <27 JAN 2005 by CollinP0>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CONSULAR PACKAGE - FY 1978
TAGS: CGEN
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006